

# **Joint Contingency Acquisition Support Office (JCASO)**



**2008 Maintenance Symposium**

**Mr. Tim Freihofer**



# JCASO Mission and Functions

---

- **Maintain a trained, technically competent, deployable cadre of acquisition experts who remain operationally focused and are able to chop to a COCOM upon order.**
- **27 permanent military, civilian and contractor personnel with expertise in: planning; contingency contracting; contingency financing; contract law and civil engineering**
- **Provide COCOM's an element aligned with the theater chain of command tasked with:**
  - **Acquisition program management during combat operations, post conflict operations and contingency operations.**
  - **Providing Joint focus and cross service coordination in theater**
  - **Providing initial contract management**
  - **Contract coordinating element for LOGCAP/AFCAP/CONCAP**
  - **Providing a clearing house for contract actions above pre-defined thresholds**
  - **POC for all contracting and contractor issues in the JOA**
  - **Transitioning to the Joint Contracting Command providing smooth transition into phase 4, stability and reconstruction operations**
  - **Participate in COCOM exercises to refine CONOPS and review of OPLANS, CONPLANS in concert with the Joint Operational Contract Support Planners (JOCSP)**



# JCASO Operational Support

---

Reach Back

Mission Support

OPS Officer  
Deputy

Policy Mgr  
Deputy

Engineer  
Deputy

Legal  
Deputy

*These senior people are responsible for policy and TTP Development, mission effectiveness, interface with OSD, and Service Staffs. They cross level best practices, lessons learned, develop policy recommendations, standard operating procedures, identify potential resource constraints, provide continuous review of acquisition Training along with Service contingency contracting capability.*

## Functional Experts

Contract Manager

Financial Manager

FEMA DLA DCMA

*These journey level SME's provide the necessary skill sets required to support operational level acquisition management. They are available to teams as required to deploy into theater for expertise or operational mission requirements*



# JCASO Operational Support

## (Continued)

COCOM Support

Deployment Teams

EUCOM/CENTCOM  
AFRICOM

PACOM/SOUTHCOM  
NORTHCOM

06 Lead

06 Lead

05  
04 > KO  
ACQ Staff Support

05  
04 > KO  
ACQ Staff Support

E 6/7  
E 6/7  
E 6/7 > KO  
Mission Support

E 6/7  
E 6/7  
E 6/7 > KO  
Mission Support

*These teams are dedicated to support the exercise and operational requirements of their respective GCC. They task organize and tailor effective elements as required utilizing reach back and functional experts to focus on the operational requirement. They train, exercise, and fight with the CCDR staff as required. The objective is to become the CCDR's Acquisition Staff element providing acquisition management expertise with geographic and plan specific knowledge and experience to the CCDR staff.*



# JCASO Status

---

- CONOPs in Staffing
  - Adjudication meeting scheduled for week of 10 November
- JCASO language added to DODI 3020.41
- JCASO language added to JP 4-10
- Target for full standup: end of 1st Qtr FY 10
- POM Issue Paper requesting manpower and funding submitted
- Efforts with EUCOM
  - AC-09 will mature CONOPS and theater management process
- Efforts with PACOM
  - TF-09 will mature CONOPS and be initial PACOM event



---

QUESTIONS?



# Agenda

---

- Where we were
- Direction
  - Congressional
  - OSD
- JCASO
  - Mission and Functions
  - Concept
  - Organization
  - Value Added
  - Timeline
- Current Status



# Direction

## Congressional Direction

Sec 854 of NDAA of FY 07

The Secretary of Defense, in consultation with the Chairman of the Joint Chiefs of Staff, shall develop joint policies for requirements definition, contingency program management and contingency contracting during combat operations and post-conflict operations.

## OSD Direction

April 2008 Report to Congress

A Joint Contingency Contract Support Office (JCCSO) established by OSD (AT&L) to address the Section 854 mandate and fulfill the plan provided in the report to Congress, "DoD Program for Planning, Managing and Accounting for Contractor Services and Contractor Personnel during Contingency Operations"



DEPUTY UNDER SECRETARY OF DEFENSE FOR  
LOGISTICS AND MATERIEL READINESS  
3500 DEFENSE PENTAGON  
WASHINGTON, DC 20301-3500

JUL 10 2008

MEMORANDUM FOR SECRETARIES OF THE MILITARY DEPARTMENTS  
CHAIRMAN OF THE JOINT CHIEFS OF STAFF  
UNDER SECRETARIES OF DEFENSE  
COMBATANT COMMANDERS

SUBJECT: Joint Contingency Acquisition Support Office (JCASO)

To comply with SECDEF's Guidance for Development of the Force: Fiscal Years 2010-2015 and Congressional mandates in NDAA 07 and NDAA 08, an organization is being established to orchestrate, synchronize, and integrate program management of contingency acquisition across COCOMs and USG agencies, during combat operations, post-conflict operations, and contingency operations. This memorandum provides information on the establishment of this organization.

The new organization will be called the Joint Contingency Acquisition Support Office (JCASO). The JCASO will provisionally reside within the Defense Logistics Agency and be provisionally located at the Defense Depot Norfolk, Virginia. An Initial Operational Capability will be established by FY2009.

*Jack Bell*  
Jack Bell





# Where We Were 2006

---

- **World class fighting force highly dependent upon contractors as a result of:**
    - Shift to an all volunteer force
    - Effort to capture a “peace dividend”
    - Selected transition to performance based logistics
    - Increased use of highly technical equipment
  - **Limited acquisition oversight:**
    - Reduction of acquisition personnel in all Services and Agencies
    - Poor career development – lack of senior billets to ensure advancement
    - Little Joint coordination
  - **Incorrect assumptions with respect to current operations:**
    - Short war
    - Incomplete Phase IV planning
    - Assumed conduct of contract administration and oversight could be accomplished outside the AOR
  - **GAO Report “High-Level DoD Action Needed to Address Long-standing Problems with Management and Oversight of Contractors Supporting Deployed Forces,” December 18, 2006**
  - **Limited accountability and visibility of contractors**
  - **Initial publication of DoDI 3020.41 “Contractor Personnel Authorized to Accompany the U.S. Armed Forces”**
-



# Planning Phase

Peacetime Environment



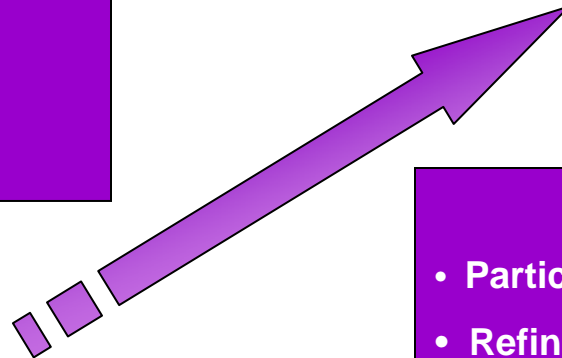
COMBATANT COMMANDER EXERCISES / WAR GAMES

## JCASO

- Maintains situational awareness of all Combatant Commanders OPLANs
- Works closely with the JOCSPs as they conduct adaptive planning for the OCS mission
- Collects lessons learned from contingency operations to identify improvements



Deployable Cadre  
(JCASO Forward)



## Sourcing Pool

Army

Navy

Air Force

## Deployable Cadre

- Participates in exercises
- Refines techniques/tactics/procedures, deployment drills, personal and functional training
- Ensures a set of rules, tools, and processes is developed, tested, and made available to support future contingencies



# Support Phase

## Contingency Operation

**JCASO**

- Provides an element to a requesting Combatant Commander
- Provide 24 / 7 reach-back capability into the JCASO organization for support and guidance



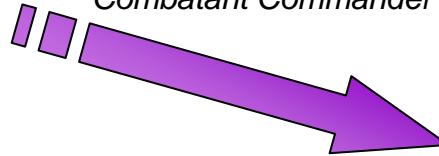
**Reach-Back Capability**

- Supports up to two forward deployed teams

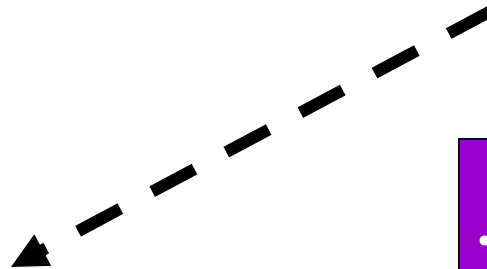
## Contingency Operation

**Requesting  
Combatant  
Commander**

*Deployable Cadre of Experts at the request of a Combatant Commander*



**Deployable Cadre  
(JCASO forward)**



**Forward deployed team**

- May be scaled in size and functional expertise to meet operational requirements
- The Commander's single point of contact for all contracting and contractor personnel issues
- Works with the components to synchronize contracted operations



# Transition Phase

## Contingency Operation

**Requesting  
Combatant  
Commander**

**JCASO forward**

*JCASO is relieved by a JCC or when an operation concludes and there is no further requirement.*

**Relieved by a Joint  
Contracting Command**

**JCASO Forward**

- Will help define and develop the operational and organizational framework and assist in drafting the JMD
- Hands over contingency acquisition management and oversight to the new organization and provides it with initial policy, procedures, and leadership
- Assists the JCC in acquiring OCS situational awareness, conducts turnover and re-deploys to garrison

**Reach-Back Capability**

- Once a JCC is formed, the coordination performed by JCASO will be performed within the JCC with reach back capability to the JCASO organization



# JCASO – Value Added

---

- JCASO responds to NDAA direction on acquisition process and contractor personnel in a JOA.
- Provide Commander's acquisition guidance to multiple components, coalition forces and other governmental agencies.
- Synchronize civil augmentation capabilities in theater (LOGCAP, AFCAP, CONCAP, Executive Agencies), maximize efficiencies, minimize costs, enhance support and reduce competition for resources.
- Participate in boards, centers and cells as required to advance the COCOM/JTF Commander's intent.
- Communicate and enforce COCOM/JTF Commander's intent on all contingency contracting matters to contracting elements.



# JCASO – Value Added

---

- Manage acquisition related CCIR's
- Enhance the JTF Commander's operational control of the theater contractor workforce.
- Provide oversight to contract administration elements to ensure visible and dynamic contract administration is being conducted.
- A resource for theater opening as required.
- Rationalize acquisition planning, manning and training efforts across the COCOMs and Services, advance efficient and cost effective procedures, processes and "best practices".



# JCASO Timeline

